How A Bill Becomes A Law









"Laws are like sausages. It is better not to see them being made."

- Otto von Bismarck





How a Bill Becomes a Law – Nine Easy Steps Background

- ▶ Legislative process officially begins with a proposal:
 □ Bill: Originates in either the U.S. House of Representatives or U.S. Senate.
 - ✓ <u>Public Bill</u>: Affects the general public.
 - ✓ <u>Private Bill</u>: Affect a specific individual or group.
 - ☐ <u>Joint Resolution</u>: Similar to a bill.
 - ☐ Concurrent Resolution: Legislation addressing a matter affecting the operations of *both* the House and Senate.
 - ✓ Voted on by both Chambers of Congress but does not need POTUS signature.
 - ☐ <u>Simple Resolution</u>: Legislation addressing a matter affecting the operations of *either* the House *or* Senate.
- ➤ Bills regarding revenue <u>always</u> begin in the House.
- > Two most common points of origin: Members and Constituents.



How a Bill Becomes a Law – Nine Easy Steps Step 1: Introduction

House: Any Member, Delegate, or Resident Commissioner may introduce a bill anytime the House is in session.
☐ Bill is <i>literally</i> placed in the hopper – a wooden box on the side of the Clerk's desk.
☐ Member introducing the bill is known as its "Primary Sponsor." Unlimited number of Members may co-sponsor a bill.
☐ Title of bill is entered in the House Journal and printed in the Congressional Record. Clerk assigns a legislative number.
☐ Speaker of the House assigns the bill to the appropriate committee.

➤ <u>Senate</u>: Members must gain recognition of the presiding officer to announce introduction of a bill during the morning hour. If any senator objects, introduction is postponed until the next day.



How a Bill Becomes a Law – Nine Easy Steps Step 2: Bill Goes to Committee

- ➤ Chairman of the committee receives a copy of the bill.
- ➤ Clerk of the committee places the bill on the committee's legislative calendar.
- ➤ While the bill is in committee, members will seek expert input, and hold "mark up" sessions to make further changes to the bill.
- ➤ Bill may be sent to a subcommittee for further analysis.

➤ When the committee is satisfied with the bill, it is sent back to the House for debate.

☐ Bill may also die in committee.



How a Bill Becomes a Law – Nine Easy Steps Step 3: Consideration and Debate

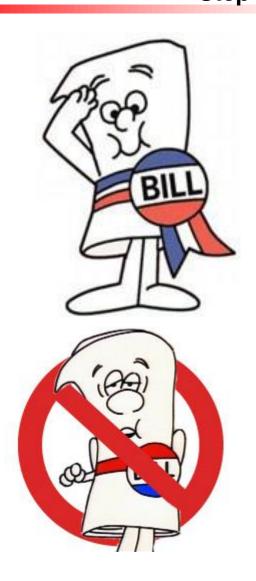
- ➤ General Debate: House breaks into 'Committee of the Whole."
 - ☐ Bill is read aloud section-by-section.
 - ☐ Members may offer amendments as each section is read.
 - ☐ Members who support/oppose bill are given 5 minutes (the "5 minute rule").
 - ☐ Committee of the Whole then determines if the amendment will be accepted

or rejected.





- ➤ <u>Voting</u>:
 - ☐ Voice Vote
 - ☐ Division
 - ☐ Recorded
- Outcome:
 - ☐ Passes: Sent to Senate.
 - ☐ Fails but resent to committee.
 - ☐ Fails: Bill dies.





- Exact copy of House bill sent to Senate.
- ➤ Senate Committee reviews/discusses before proceeding to Senate floor for a vote.





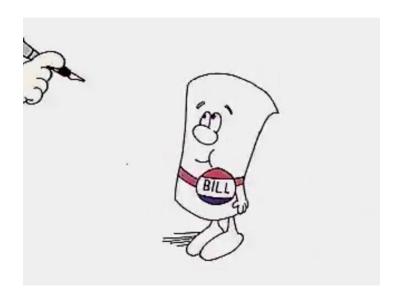
How a Bill Becomes a Law – Nine Easy Steps Step 6: Bill Returns to the House

- ➤ If bill passes the Senate, both the House and Senate bills are returned to the House with a note indicating changes.
- ➤ If the Senate has made amendments, the House must vote on the bill again (both House and Senate must agree to identical legislation.
- ➤ If Speaker of the House decides the Senate amendments require further research, the bill may be sent back to committee before the House votes again.





- ➤ Once both chambers have passed identical legislation, the enrolling clerk prepares the final document for presentation to the POTUS.
- ➤ Enrolled bill is printed on parchment paper, certified, and reviewed by the Clerk of the House.
- > Speaker passes bill to POTUS.

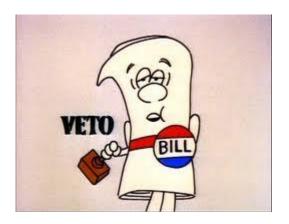




How a Bill Becomes a Law – Nine Easy Steps Step 8: Presidential Action

- ➤ Once leaders of both chambers have signed off, Clerk of the House delivers bill to a clerk at the White House (gets a receipt). POTUS has 3 options:
 - ☐ Pass: POTUS signs.
 - □ <u>Veto</u>: Bill is returned to the chamber of origin with his objections within 10 days.
 - ☐ Pocket Veto: If POTUS receives the bill and does not sign or return to Congress with objections within 10 days it becomes law as long as Congress remains in session.
 - ✓ If Congress recesses before the 10 days have passed, the bill dies.







How a Bill Becomes a Law – Nine Easy Steps Step 9: Back to Congress

- ➤ If POTUS vetoes the bill, it is sent back to the House. Speaker has following options:
 - ☐ Not to pursue the bill.
 - ☐ Send it back to committee for further consideration.

 \square Return the bill to the House floor for a vote – 2/3 majority in both chambers

required to override POTUS veto.